EXECUTIVE BOARD - 21 FEB 2017

Subject:	SCHOOLS BUDGET 2017/18							
Corporate	Alison Michalska, Corporate Director, Children and Adults							
Director(s)/Director(s):	Geoff Walker, Director of Finance and Chief Finance Officer							
Portfolio Holder(s):	Councillor Sam Webster, Portfolio Holder for Education, Employment							
	and Skills							
Report author and	Ceri Walters, Head of Commercial Finance							
contact details:	Sarah Molyneux, Solicitor and Legal Services Manager							
Subject to call-in: 🛛 Yes 🔲 No								
Key Decision: ⊠Ye								
Criteria for Key Decision	n:							
• • • • • • • •	Income Savings of £1,000,000 or more taking account of the overall							
impact of the decis	ion							
and/or								
` ' `	on communities living or working in two or more wards in the City							
Yes No								
Type of expenditure:	⊠Revenue ☐ Capital							
Total value of the decisi	on: £256.501m							
Wards affected: All	L Bertfelle Hellerfe) Les es 0047							
	h Portfolio Holder(s): January 2017							
Relevant Council Plan K	<u> </u>							
Strategic Regeneration as Schools	nd Development							
Planning and Housing								
Community Services Energy, Sustainability and	N Customor							
Jobs, Growth and Transp								
Adults, Health and Comm								
Children, Early Intervention								
Leisure and Culture								
	Resources and Neighbourhood Regeneration							
	luding benefits to citizens/service users):							
	Council's Schools Budget for 2017/18. The Schools Budget has been							
	parameters agreed at Schools Forum and with the financial regulations							
	t for Education (DfE). Indicative budgets and guidance will be issued to							
schools on 28th February	2017 with final budgets being confirmed by 31st March 2017.							
Where applicable the Me	dium Term Financial Plan (MTFP) incorporates the impact from the							
Dedicated Schools Grant								
Dedicated Ochools Grant	(500).							
An explanation of the Sch	nools Budget framework is outlined in detail in section 2 of this report.							
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This report contains the following appendices:								
•	v are the DfE Section 251 returns for 2015/16 outturn and 2016/17							
	ublication to ensure compliance with legislation requirement.							
5 - 1- 31-	j							
Exempt information: No	one							

Recommendation(s):

DSG

- 1. To note the overall indicative 2017/18 cost of the Schools, Early Years and High Needs blocks is £256.501m and the DSG funds £255.454m of this cost in 2017/18 as set out in Table 2.
- 2 To approve the in-year budget transfers and payments to schools, Private and Voluntary Charitable and Independent settings and Academies totalling £242.158m as per **Table 2**.
- **3** To approve external spend associated with centrally retained expenditure. This allocation is £14.343m, as per **Table 2**.
- **4** To note that all DSG has been allocated to services however, if in year through updated settlements this position changes any unallocated DSG will be transferred to the Statutory School Reserve (SSR) as noted in **section 4.5**.
- **5** To note the procurement of external placements will be in accordance with the financial regulations, gaining approval through the appropriate processes.

EDUCATION SERVICES GRANT

- **6** To approve the spend of £1.118m allocated to the LA for the following purposes:
 - £0.640m to support retained statutory functions of the LA for all pupils.
 - £0.478m transitional grant to support statutory functions for pupils in maintained schools.

The grant explanation is set out in section 2.5.

PUPIL PREMIUM

7 To approve the allocation of Pupil Premium and Early Years Pupil Premium to settings in accordance with the grant conditions.

The grant explanation is set out in section 2.6.

RESERVES

8 To approve use of the Statutory Schools Reserve (SSR) to support any increased costs in 2016/17 associated with High Needs educational provision. This will be summarised within the outturn report. **See section 4.7.**

GENERAL

9 To delegate the authority to the Portfolio Holder for Education, Employment and Skills and the Corporate Director for Children and Adults to approve any final budget adjustments.

1 REASONS FOR RECOMMENDATIONS

- 1.1 To ensure an understanding of how and on what basis different DfE grants are allocated to the Local Authority (LA) and how they are then distributed to educational settings. This process enables the school's budgets to be established.
- 1.2 To provide the Executive Board (EB) with a summary budget position of the DSG based on the approvals gained in accordance with the Schools and Early Years Financial Regulations 2015.
- 1.3 To update EB on the impact of any new legislation on the Schools budgets.
- 1.4 To ensure the appropriate constitutional approvals are gained to spend the grants.

2 BACKGROUND (INCLUDING OUTCOMES OF CONSULTATION)

2.1 Construction of the 2017/18 DSG budget

The purpose of this report is to provide a 2017/18 summary budget position for Schools. Approvals required to allocate the DSG have all been gained at Schools Forum and incorporated into the budget setting process. A summary of the outcomes, in accordance with the Schools and Early Years Financial Regulations 2015, are set out in **Table 1** below:

TABLE 1: ANALYSIS OF APPROVALS					
	Status	SF Approval			
De - Delegated Budgets					
	Approved for				
Behaviour Support	Primaries only				
Ethnic Minority Achievement	Approved	3 November			
Trade Union Senior Representative Cover Time	Approved	2016			
Building Maintenance Services	Approved				
Out to Out of Out Minters and Out in a	Approved	8 December			
Sports Safe Gym Maintenance Services	Approved	2016			
Copyright Licensing Agreement/Music Publishing Association Licences	Education Fund	ling Agency (EFA)			
Central Budgets					
Oak ask and Fark Wass	Approved	8 December			
Schools and Early Years	πρριονεα	2016			

Funding allocated by the LA to schools is made up from:

- a) DSG (see section 2.2)
- b) Pupil Premium (see section 2.3)

2.2 DSG funding

This is allocated over 3 blocks; Schools, Early Years and High Needs and split between central expenditure and delegated budgets. The budget comparison is set out in **Table 2** below:

	Schools £m			Early Years £m		High Needs £m		TOTAL £m				
	2015/16	2016/17	2017/18	2015/16	2016/17	2017/18	2015/16	2016/17	2017/18	2015/16	2016/17	2017/18
Budgets	187.666	192.302	199.181	16.484*	16.777	20.632	20.330	21.275	22.345	224.480*	230.354	242.158
Central Expenditure	7.965	7.812	7.826**	1.159	1.092	1.195	4.677	4.972	5.322	13.801	13.876	14.343
Block Totals	195.631	200.114	207.007	17.643	17.869	21.827	24.702	26.247	27.667	234.646	244.230	256.501
Funding not in	cluded in DS	SG settleme	nt								(1.108)	(1.042)
Early Years re	serve										(0.537)	
Headroom											0	0
TOTAL DSG	(after High Needs recoupment)						236.636*	243.280	255.459			
AWPU												
Primary 3.050.15 3.126.58 3.12						3.123.25						
Key stage 3	ey stage 3 4,196.64 4,301.73 4,298.4							4,298.40				
Key stage 4										4,893.07	5,015.57	5,012.24

^{*} In the 2015/16 budget report this figure didn't include the 2 year old funding (£3.635m), which aligned to the EFA's funding schedule. For completeness and comparisons this figure has now been added.

 $^{^{\}star\star}$ includes £0.640m retained former ESG funding.

2.3 Overall DSG funding has increased since 2016/17 indicative budgets by £12.179m (£255.459m - £243.280m). This increase is due to the reasons set out in **Table 3** below:

TABLE 3: 2017/18 BUDGET INCREASE ANALYSIS				
2016/17	£m			
EY - 3 - 4 Year olds allocation updated to reflect the January 2016 census.	(0.260)			
EY - 2 Year olds allocation updated to reflect the January 2016 census.	0.250			
EYPP - 3 - 4 Year olds allocation updated to reflect the January 2016 census.	(0.280)			
HN – Adjustment to the recoupment of high needs places	(0.064)			
2017/18				
Schools - Increased pupil numbers (38,050 in 2016/17 to 39,373 in 2017/18)	6.307			
Education Services Grant for (retained rate)	0.640			
EY - Difference between 16/17 Early years initial allocation and the universal entitlement 3 - 4 Year olds initial allocation	2.250			
EY - Additional universal entitlement for 3-4 year olds (pro-rated September 2017 to March 2018)	2.180			
EY - Difference between initial 2 Year olds allocation in 16/17 and estimated 2 year old funding based on January 2016 census.	0.280			
EY – Disability Access Group	0.080			
HN - Uplift for population	0.538			
HN - Uplift for population growth	0.258			
TOTAL	12.179			

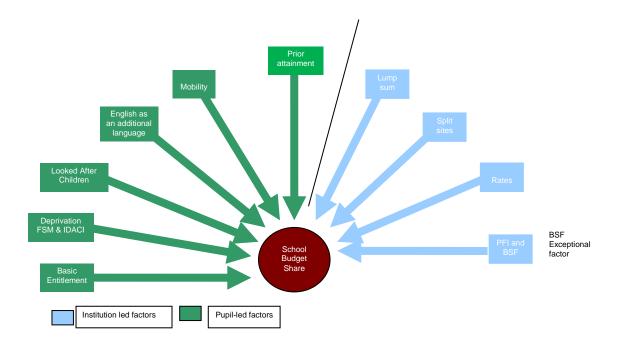
2.4 The impact on these changes to the individual blocks is described below in sections 2.4.1-2.4.3.

2.4.1 Schools Block

The schools block is currently totalling £207.007m, this is funded by:

- DSG £206.826m and
- Reimbursement of costs from academies of £0.181m.

The DSG budget allocation after central expenditure is allocated to schools based on pupil led factors and lump sums; the diagram below shows these factors.



As part of the move to the National Funding Formula (NFF) some of these factors have been adjusted in 2017/18 from 2016/17 a summary of which is as follows:

- a. The removal of the Post 16 funding factor.
- b. **New bandings for the index of deprivation** affecting children (IDACI).

Between the financial years 2016/17 and 2017/18 there has been an increase of 5.8% in pupils however, there has been an increase of 54.4% in funding passed through the IDACI factor. This is because the rates were uplifted in 2016/17 by 29% but the DfE have now re-banded pupils so that they roughly match in size to the percentage splits in each band in 2015/16.

The LA has decided not to reduce the rates as the IDACI rates in 2017/18 as the new NFF second consultation states that the IDACI rates are higher than we currently have so the LA has decided not to reduce them even further away from those stated in the consultation.

Overall the schools block has increased by £6.879m however there have been other movements within the block. Table 4 below demonstrates these movements and how they have been funded.

TABLE 4: SCHOOLS BLOCK FUNDING MOVEMENTS						
Factor	£m	Reason				
AWPU	4.483	An increase in pupil numbers – 940 primary,358 KS3 & 43 KS4.				
IDACI	3.056	As referred to above.				
English as an Additional Language	0.423	Increase in numbers in primary (2.5%) and secondary (3%) and costs.				
Prior Attainment	0.073	Increase in numbers in primary (2.5%) and secondary however new national secondary weighting has reduced costs.				
BSF/PFI	0.105					
Free School Meals	0.389	Secondary phase has increased by £0.389m with numbers increasing.				
TOTAL	8.529					
FUNDED BY:						
Free School Meals	(0.423)	Even though there is an increase of 940 pupils in primary the number eligible for FSM has reduced from 6,711 to 6,484 (a reduction of 227 pupils). This has resulted in a reduction of £0.423m.				
Business Rates	(0.130)	Rate revaluations.				
Sixth Form Funding	(0.559)	Schools with sixth forms no longer receive this funding as the factor has been removed by the EFA.				
Amalgamated Schools	(0.088)	One off funding dropped out in 2017/18.				
Minimum Funding Guarantee	(0.441)					
DSG	(6.307)	Increase in pupil numbers from 38,050 to 39,373.				
Central Expenditure reduction	(0.616)					
TOTAL	8.564					

The impact of the above on the pupil led factors has resulted in a **slight reduction in all 3 AWPU rates of £3.33 compared to 2016/17**; this is due to the increased costs per pupil. Despite this small reduction Nottingham still has an average AWPU rate significantly higher that other authorities, this is demonstrated in **Table 5** below:

TABLE 5: 2017/18 AWPU COMPARISIONS							
	DfE average rates	Allocated to Nottingham Schools					
		Primary	KS3	KS4			
Nottingham	5,252.99	3,123.25	4,298.40	5,012,24			
Sheffield	4,518.38	2,724.78	3,417.84	4,166.75			
Bristol, City of	4,684.02	2,937.00	4,191.00	4,420.00			
Derby	4,366.82	2,655.14	3,719.21	4,163.98			
Leicester	4,623.02	2,930.24	3,800.59	3,800.59			

Table 6 below shows the schools % budget movement by sector from 2016/17 to 2017/18.

TABLE 6: % BUDGET MOVEMENTS IN SCHOOLS							
Phase	No. of schools with a loss greater than -5%	No. of schools with a budget movement of -5% to 0	No. of schools with a budget movement of 0 to 5%	Total number of schools			
Primary	0	51	22	73			
Secondary	1	9	6	16			
Total	1	60	28	89			

2.4.2 Early Years (EY)

The EY's block indicative value is £21.827m, this is funded by:

- DSG £21.549m and
- Reserve £0.278m

EY's DSG funding from April 2017 is based upon the new EY national funding formula (EYNFF) as announced by the EFA on 1 December 2016 and totals.

DSG - LA allocation

Within this provisional allocation there is funding for:

a. 3 & 4 year old universal entitlement (£17.070m)

This includes a provisional allocation of £2.180m for the additional hours from September 2017 for children of working parents meeting the national eligibility criteria.

Their estimate for Nottingham implies that 25% of pupils accessing the 3 & 4 year old universal entitlement will take up the additional hours. Final allocations will be based on actual participation as above for the universal entitlement.

Funding rate is £4.92 per hour.

- b. 2 year old funding (£4.159m) The funding rate for 2 year olds has increased from £4.88 to £5.23 per hour from April 2017.
- c. EY Pupil Premium (EYPP) (£0.240m)

 The EYPP funding rate is unchanged at £0.53 per hour.
- d. Early Years disability access fund (£0.080m).

Distribution of EY funding

a. 3 & 4 year olds - **Table 7** below set out the agreed rates for 2017/18:

TABLE 7: EY FUNDING FORMULA					
Formula element	Hourly rate £	Eligibility criteria			
Base rate	4.25	Hourly base rate for all pupils/providers			
Deprivation supplement	1.00	Additional hourly supplement for pupils eligible for EYPP			
Flexibility supplement	0.10	Addition to the hourly rate attracted by settings open at least 50 weeks of the year			

This formula was presented to Schools Forum on 8 December 2016 and 19 January 2017 after a consultation period.

- b. 2 Year old funding Of the £5.23 LA allocation £5.03 (an increase of £0.15) will be allocated to providers with £0.20 retained by the LA.
- c. EYPP indicative figure for 2017/18 is in line with take up in 2016/17. The significantly higher budget figure for 2016/17 reflects the original EFA over-estimate which was rolled forward from 2015/16.

2.4.3 High Needs (HN)

The HN block indicative value is £27.667m, this is funded by:

- DSG £26.907m and
- EFA income £0.760m

High Needs funding for 2017/18 is based upon LAs' planned spending levels in 2016/17 plus a national uplift allocated to LAs based on population and population growth. Nottingham's share of this uplift is £0.800m.

2.5 Education Services Grant (ESG)

In 2017/18 the former ESG grant has been split into 2 elements titled:

- i. Retained Duties this is £117m nationally and is to fund the statutory duties the LA has to carry out for every pupil. This totals £0.640m for Nottingham and has to be approved by SF; this was undertaken on 17 January 2017.
- ii. General Duties This is transitional ESG funding for general duties allocated directly to LA in 2017/18 and covers April to August. The reduced rates are set out in **Table 8** below and the indicative allocation is £0.478m.

TABLE 8: ESG GENERAL RATES PER PUPIL					
	Full Year Rate	2017/18 5/12ths Allocation Rate			
ESG General Funding Rate for mainstream schools	£66.00	£27.50			
ESG General Funding Rate for special schools	£280.50	£116.88			
ESG General Funding Rate for PRUs	£247.50	£103.13			

The duties covered by this grant are set out in **Table 9.**

	TABLE 9: ESG GENERAL					
1	Functions of LA related to best value and provision of advice to governing bodies in procuring goods and services.					
2	Budgeting and accounting functions relating to maintained schools.					
3	Functions relating to the financing of maintained schools.					
4	Authorisation and monitoring of expenditure in respect of schools which do not have delegated budgets, and related financial administration.					
5	Monitoring of compliance with requirements in relation to the scheme for financing schools and the provision of community facilities by governing bodies.					
6	Internal audit and other tasks related to the authority's chief finance officer's responsibilities under Section 151 of LGA 1972 for maintained schools.					
7	Functions made under Section 44 of the 2002 Act.					
8	Investigations of employees or potential employees, with or without remuneration to work at or for schools under the direct management of the Headteacher or governing body.					
9	Functions related to local government pensions and administration of teachers' pensions in relation to staff working at maintained schools under the direct management of the Headteacher or governing body.					
10	Retrospective membership of pension schemes where it would not be appropriate to expect a school to meet the cost.					
11	HR duties, including: advice to schools on the management of staff, pay alterations, conditions of service and composition/organisation of staff; determination of conditions of service for non-teaching staff; appointment or dismissal of employee functions.					
12	Consultation costs relating to staffing.					
13	Compliance with duties under Health and Safety at Work Act.					
14	Investigation and resolution of complaints relating to maintained schools.					
15	Provision of information to or at the request of the Crown relating to schools.					

16	School companies.						
17	Functions under the Equality Act 2010.						
18	Establish and maintaining computer systems, including data storage.						
19	Appointment of governors and payment of governor expenses.						
20	Education Welfare Inspection of attendance registers.						
21	Asset management General landlord duties for all maintained schools (Sch 1, 10a (section 542(2) Education Act 1996; School Premises Regulations 2012) to ensure that school buildings have: • appropriate facilities for pupils and staff (including medical and accommodation) • the ability to sustain appropriate loads • reasonable weather resistance • safe escape routes • appropriate acoustic levels • lighting, heating and ventilation which meets the required standards • adequate water supplies and drainage • playing fields of the appropriate standards						
22	General health and safety duty as an employer for employees and others who may be affected.						
23	Management of the risk from asbestos in community school buildings.						
24	Central Support Services Clothing grants.						
25	Provision of tuition in music, or on other music-related activities.						
26	Visual, creative and performing arts.						
27	Outdoor education centres (but not centres mainly for the provision of organised games, swimming or athletics).						
28	Dismissal or premature retirement when costs cannot be charged to maintained schools.						
29	Monitoring of National Curriculum assessments.						
30	 Services set out in the table above will also include overheads relating to these services: Ensuring payments are made in respect of taxation, national insurance and superannuation contributions. Recruitment, training, continuing professional development, performance management and personnel management of staff. Investigations of employees or potential employees, with or without remuneration. Investigation and resolution of complaints. 						

2.6 Pupil Premium (PP)

The total PP allocated to schools is made up of 3 of elements and each element has a different pupil criteria supporting, these are described below:

• <u>Pupil Premium</u> - Indicative allocation for all schools will be confirmed in summer 2017 based on the January census; it is assumed at the moment that the rate will probably remain the same as 2016/17, as set out in **Table 10** below.

TABLE 10: PUPIL PREMIUM COMPARISION							
	Primary	Primary Secondary Service Child Looked after					
	£	£	£	Child*			
				£			
2015/16, 2016/17 & 2017/18	1,320	935	300	1,900			
2014/15	1,300	935	300	1,900			

^{*}Looked after Children and eligible pupils who have been adopted from care or leaving care under a special guardianship or residence order.

Year 7 Catch up Premium Grant – The rate is unconfirmed but the rate in 2016/17 was £500 per Year 7 pupil. The basis for allocating the funding in 2017/18 has not been confirmed. In 2016 to 2017 schools will receive the same overall amount of year 7 catch-up premium funding they received in 2015 to 2016, adjusted to reflect the percentage change in the size of their year 7 cohort, based on the October 2016 census. The funding in 2015/16 was based upon pupils who did not achieve at least level 4 in reading and/or mathematics at Key Stage 2 in 2015. This grant is allocated to the LA for maintained schools for distribution and the conditions of the grant are that it must be spent for the purposes of the school for the educational benefit of pupils registered at other maintained schools and on community facilities.

3 OTHER OPTIONS CONSIDERED IN MAKING RECOMMENDATIONS

3.1 No other options are available as the recommendations align to the financial regulations issued by the DfE in relation to the allocation of the DSG and pupil premium.

4 <u>FINANCE COMMENTS (INCLUDING IMPLICATIONS AND VALUE FOR MONEY/VAT)</u>

- 4.1 As stated in section 2.3 the <u>initial</u> DSG budget allocation for Nottingham for 2017/18 is £255.459m before academy recoupment.
- 4.2 This is an **increase of £12.179m on 2016/17**; reasons for this increase are set out in **Table 3** above.
- 4.3 **Table 2** provides a summarised analysis of the DSG allocation.
- 4.4 The Schools and Early Years Blocks include funding for <u>centrally retained</u> <u>services totalling</u>; these have all been approved by SF in line with the Schools and Early Years Financial Regulations 2015 however there is a risk of gaining this approval in 2018/19.

- 4.5 Once the DSG has been confirmed any unallocated balance will be allocated to the DSG Statutory School Reserve.
- 4.6 The ESG allocation has gained approvals from SF where required and the allocation aligns to the 2017/18 MTFP.
- 4.7 Due to increase costs of High Needs in 2016/17 in relation to excluded children and Children in Care, there may be a requirement to support any unbudgeted costs from within the SSR. This report requests the approval to fund any in year pressure.
 - Any use of the SSR will be included in the 2016/17 Outturn report.
- 4.8 Funding guidance will be issued to schools along with their 2017/18 indicative budgets. This guidance related to mainstream schools and academies and Nottingham Nursery; there will be separate guidance issued for Special Schools and Pupil Referral Units.

The guidance explains:

- the factors being used to distribute the DSG and
- how other grants have been distributed.
- 4.9 **Appendix A** i-v are DfE Section 251 returns for 2015/16 outturn and the 2016/17 budget. The inclusion of these returns within this report ensures compliance with publication requirements.
- 5 <u>LEGAL AND PROCUREMENT COMMENTS (INLUDING RISK MANAGEMENT ISSUES, AND INCLUDING LEGAL, CRIME AND DISORDER ACT AND PROCUREMENT IMPLICATIONS)</u>
- 5.1 The current law in force in this area is the School and Early Years Finance (England) Regulations 2015. However, these regulations apply for the financial year starting 1 April 2016 only and are updated annually. The 2016 draft regulations have not yet been produced but on the basis that the substance of the regulations will not change, in relation to the matters which are the subject of this report, from the 2015 Regulations, this report seeks to address the requirements of those Regulations. However, it will be necessary to review these proposals once 2016 regulations have been produced
- 6 STRATEGIC ASSETS & PROPERTY COMMENTS (FOR DECISIONS RELATING TO ALL PROPERTY ASSETS AND ASSOCIATED INFRASTRUCTURE)
- 6.1 There are no implications to Strategic Assets & Property.

7 SOCIAL VALUE CONSIDERATIONS

7.1 The allocation of the school's budget is set in accordance with the Schools and Early Years Financial Regulations 2015. These regulations ensure that the schools budget is allocated to educational settings on a fair and transparent basis.

8 REGARD TO THE NHS CONSTITUTION

8.1 There are no implications to the NHS constitution.

9 **EQUALITY IMPACT ASSESSMENT (EIA)**

9.1 Has the equality impact of the proposals in this report been assessed?

No ____

An EIA is not required because there are no implications from this report.

10 LIST OF BACKGROUND PAPERS RELIED UPON IN WRITING THIS REPORT (NOT INCLUDING PUBLISHED DOCUMENTS OR CONFIDENTIAL OR EXEMPT INFORMATION)

10.1 None.

11 PUBLISHED DOCUMENTS REFERRED TO IN THIS REPORT

- 11.1 Schools Forum De-delegated reports 3 November 2016
- 11.2 Schools Forum Sports Safe Gym Maintenance 8 December 2016
- 11.3 Schools Forum Central Expenditure 8 December 2016 and January 2017.
- 11.4 Schools Forum Early Years 8 December 2016
- 11.5 Schools and Early Years Financial Regulations 2015

12 OTHER COLLEAGUES WHO HAVE PROVIDED INPUT

12.1 Sarah Molyneux, Solicitor and Legal Services Manager